

UNIVERSITY OF CENTRAL FLORIDA

Office of the President

SUBJECT:	Effective Date:	Policy Nur	nber:
Distinguishing Gifts from Sponsored Awards	6/15/2017	4-210	
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	Responsible Author	ble Authority: dent for Research and Dean of e of Graduate Studies	

APPLICABILITY/ACCOUNTABILITY

This policy applies to all gift and sponsored award determinations for the University of Central Florida (UCF), direct support organizations (DSO), and auxiliary units, and all faculty, staff, and students involved in the preparation, submission, and processing of proposals and processing of awards for external funding.

BACKGROUND INFORMATION

Funding derived from sources outside the university is an essential component of the university's financial health necessary to undertake and sustain vital research, scholarship, and education. Due to the varied and sometimes overlapping nature related to the solicitation of external funding, the classification of external funding can often be unclear. The classification of external funding as a gift or as a sponsored award serves as an important step in ensuring the proper stewardship of the funds and compliance with university, state, and federal laws, rules, and regulations. The purpose of this policy is to facilitate the appropriate classification of external funding intended to support sponsored research and provide a review process for instances when the classification remains unclear.

DEFINITIONS

Commercialization. The process by which a new product or service is introduced into the general market resulting from efforts through technology transfer, venture accelerators,

business incubation, and other leading innovative programs supporting entrepreneurial efforts of students and faculty, as well as the local ecosystem.

Development. The systematic use of knowledge and understanding gained from research directed toward the production of useful materials, devices, systems, or methods, including design and development of prototypes and processes.

Gift. A voluntary, non-reciprocal transfer of money or property by a donor, for the charitable purpose designated by the donor. The donor does not expect anything of value in return other than recognition and must release control over the gift. Such gifts may include cash, securities, property, bequests, and gifts-in-kind.

Research. A systematic study directed toward fuller scientific knowledge or understanding of the subject studied. Research includes all research activities, both basic and applied, and all development activities, including the training of individuals in research techniques where such activities utilize the same facilities as other research and development activities

Sponsored Award. External funding received for the purpose of supporting sponsored research.

Sponsored Research. Research executed by university employees using any university space, facilities, materials, equipment, or property which is financed by contract payments, grants or gifts from any source (UCF Regulation UCF-2.027). Sponsored Research supports research and development, but it also includes instruction, training, professional development, curriculum development, community and public service projects, and Commercialization. Sponsored Research funding instruments also includes cooperative agreement, consortium agreement, and donation.

POLICY STATEMENT

The university must manage all funds received in accordance with applicable federal, state, and local laws, and with the specific terms and conditions of any grant, contract, or gift. The university's procedures, oversight, and compliance can differ depending on whether funds received are categorized as a gift or sponsored award. It is the policy of the university that all external support is properly classified, processed, and administered as either a gift or sponsored award per the definitions of this policy and that neither the process by which funds are acquired or the source of the external funding, nor the term "gift" or "grant" will determine how the funds should be classified and administered. The proper administration of external funding is based on the terms and conditions of the funds received.

Criteria for Classification

The following criteria define how classification of external funds as a gift or sponsored award is determined. However, the presence of all criteria are not necessary and should not prevent an award from being classified as either a gift or sponsored award.

A gift is made with a primarily philanthropic intent as a voluntary, non-reciprocal transfer of assets to UCF. For funds to be determined as a gift, generally the following criteria are met:

- There are no contractual requirements imposed on UCF, except when a gift is designated for a specific purpose;
- The donor does not expect to receive goods or services in return for the gift other than recognition;
- The award is irrevocable, with or without an expectation by the donor of the timing of expenditures; and
- There is no formal required fiscal accountability beyond those required as part of good stewardship.

A sponsored award in contrast to a gift, will be considered a sponsored project agreement if the following criteria are met and will be administered consistent with the university's policies and procedures for sponsored programs:

- The project commits UCF to a specific line of scholarly or scientific inquiry, typically documented by a statement of work or research plan;
- The project requires a specific commitment of personnel effort, deliverables, or milestones;
- Project activities are budgeted, and the award includes conditions for fiscal reports, audits, or invoicing;
- The project may require that unexpended funds be returned to the sponsor at the end of the project period; and
- The agreement provides for the disposition of either tangible property or intangible property, which may result from the project.

Administration of Gifts or Sponsored Awards

The Office of Research & Commercialization (ORC) and the University of Central Florida Research Foundation (UCF RF) are authorized to negotiate, enter into, and execute sponsored research contracts; to solicit and accept research grants and donations; and to fix and collect fees, other payments and donations that may accrue from sponsored research awards (F.S.1004.22(3),UCF Regulation 2.027), and UCF Policy 2-107.4.

The University of Central Florida Foundation (UCF Foundation) is authorized to supervise and manage all fund-raising activities, fund-raising programs, development employees, and the solicitation and stewardship of gifts (UCF Policy 2-202.1).

While ORC, UCF RF, and the UCF Foundation are all engaged in solicitation efforts and the acceptance of payments and donations on behalf of the university, all are expected to be responsible for following the procedures required by the university when classifying, accepting and administering funds solicited. Funds solicited by the UCF Foundation that are classified per this policy as a sponsored award will be immediately transferred to ORC or UCF RF for acceptance and administration as appropriate.

PROCEDURES

The sponsored research award terms and conditions and the gift terms in conjunction with this policy will determine the classification of external funds received as either a gift or sponsored award. The indirect cost recovery rate will not be the basis for the appropriate classification. Gift funds used for research and development purposes must be assigned to the UCF RF for compliance review, administrative oversight, and proper fiscal treatment and monitoring.

When the classification of a gift or sponsored award is not clear, the designated representatives of ORC, UCF RF, and UCF Foundation will coordinate to reach a determination as to whether the external funding is a gift or a sponsored research award. In cases of uncertainty or dispute about the appropriate classification of external funds received, the UCF Office of the General Counsel will be the final arbiter. Guidance on classifying external funding received is provided in Table 1. Gift vs Sponsored Award Quick Reference.

RELATED INFORMATION

<u>UCF Regulation 2.207</u> Sponsored Research <u>http://regulations.ucf.edu/docs/notices/2.027SponsoredResearch_Aug09.pdf</u>

UCF Policy 2-207.4 Signature Authority http://policies.ucf.edu/documents/2-107.3SignatureAuthorityPolicy.pdf

<u>UCF Policy</u> 2-202.1 UCF Foundation Solicitation of Charitable Gifts: <u>http://policies.ucf.edu/documents/2-</u> 202.1UCFFoundationSolicitationOfCharitableGifts.pdf.

RELATED DOCUMENTS

Florida Statute Title XLVIII, Chapter 1004.22 Divisions of sponsored research at state universities.

Florida Statute Title XLVIII, Chapter 1004.28 Direct-support organizations; use of property; board of directors; activities, audit; facilities.

Gift vs Sponsored Award Quick Reference

Frequently Asked Questions: Gift vs Sponsored Award

Memorandum of Understanding between UCF RF and UCF Foundation

CONTACTS

University of Central Florida, Office of Research & Commercialization, 12201 Research Parkway, Suite 501, Orlando FL 32826, phone (407) 823-3778.

INITIATING AUTHORITY

Vice President for Research and Dean of the College of Graduate Studies

POLICY APPROVAL (For use by the Office of the President)				
Policy Number: <u>4-210</u>				
Initiating Authority:	Date: $6/15/2017$ Date: $6/3/3017$ Date: $6/15/17$			

Table 1. Policy on Distinguishing Gifts vs Sponsored Award

Quick Reference Summary

The purpose of this document is to assist in distinguishing a gift from a sponsored activity. The table highlights general characteristics of these two funding categories.

	Gift	Sponsored Award
Benefit received by funder from	Serves philanthropic or	Serves the primary business or
activities funded	personal interest of funder,	mission interest of the funder,
	does not serve the primary	whose basic activities are
	business purpose of the funder;	integrally related to the research
	received without any	plan; benefit received
	expectation of or receipt of	•
	direct economic benefit	
Specificity of intent of funder	Donor intends the funds to be a	Funder states programmatic
	charitable gift, as reflected by	objectives to be achieved;
	the absence of quid pro quo; the	typically the result of an outcome
	gift should be used for the	driven proposal; generally for
	substantial benefit of the	research but may be for
	university; conditions	instruction, public service,
	stipulated should be reasonable	training, or other sponsored
	and serve to direct the funds to	program activity; defined
	areas such as infrastructure,	objectives, strategies, work
	operations, scholarship,	plans, and/or deliverables
	endowments	F
Value exchanged	Funder essentially receives no	Funder expects and receives
C	personal or institutional value	implementation of and/or report
	in return for the funds given,	of university's funded activities;
	other than intellectual	funder's own mission and/or
	satisfaction that the activities	research agenda is advanced
	have been undertaken; no	through the university's funded
	deliverable for work performed	activities; deliverable provided;
	or activities accomplished	intellectual property ownership
	L.	rights
Scope of work	More generally defined;	More specifically defined with a
	typically no time frame or	clear period of performance;
	period of performance. No	project may involve use of
	involvement of human or	human subjects (IRB) and/or
	animal subjects, hazardous	animal subjects (IACUC),
	materials, proprietary	hazardous materials; proprietary
	materials, data rights or	materials; data rights;
	subcontracts to third parties.	subcontract efforts to a third
	-	party
Persons performing funded	Often left to the discretion of	Key personnel are named in the
activities	the university, college, research	proposal/scope of work; changes
	center, program or one named	to key personnel require pre-
	individual	approval from funder; funded
		based on the technical expertise
		of the key personnel; export
		control restrictions
Budget specificity and restrictions	Budget is general in nature and	Budgets are specific; may
	terms; funder pre-approvals are	require variances to be pre-

	not required as long as funds	approved by the funder; deems
	are used for donors intended	certain costs as unallowable;
	purpose	effort reporting
Progress reports	May be required but are most	Required, must outline progress
	often general in nature and	toward the specific
	content	outcomes/scope of work
Terms of funding	Less detailed	Often detailed; use of the funds
-		stated; may include budgetary
		restrictions or prior approval
		requirements; payment may be
		contingent upon programmatic
		accomplishments or other
		detailed reporting
Accountability for use of funds	More moral than legal; no	May require fiscal reporting;
	penalties for failing to use the	invoice requirements; return of
	funds	unallowable expenses; audit
	Tullus	requirements; oversight for
		conflict of interest
Ability of funder to recoup funds	Funds are awarded irrevocably	Establishes the ability to
Ability of funder to recoup funds	i unus are awarded intevocably	terminate the funding agreement
		and/or demand repayment of
		funds if scope of work has not
		been completed; return of
		unspent funds upon termination
		and/or expiration of agreement;
Method of documentation		return of unallowable expenses
Method of documentation	Check; letter of intent; gift	Binding, typically signed by both
	agreement	parties
Funding Source	Individuals	Government Agencies
	Non-Profit Organizations	Non-Profit Organizations
	Corporations	Foundations
	Corporate Foundations	Corporations
	Family or individual	Corporate Foundations
	Foundations	State Agencies
		Local/County Government
		Agencies
		Foreign Entities

Frequently Asked Questions: Policy on Distinguishing Gifts vs Sponsored Award

Does the inclusion (or exclusion) of indirect cost factor into determining whether external funds represent a Gift or Sponsored Award?

No. Whether external funds allow for or prohibit indirect costs does not affect the classification of whether those funds represent a gift or sponsored award.

Moreover, the classification of funds as a gifts or sponsored award is dependent on the terms and conditions accompanying the funding. The amount of indirect costs or the amount set aside for management fees does not have any bearing on this classification. The determination should rest only on the whether the various elements of the funding indicate that the funding is a gift or sponsored award, according to university policy.

Is it true that a Foundation award is not a Sponsored Award?

No. Foundations issue grants that may have reporting, deliverable, or financial requirements. These are considered sponsored projects. However, the university maintains special relationships with foundations and trusts and both UCF ORC and the UCF Foundation may be involved in the contract, proposal and reporting processes. The ORC and UCF Foundation work cooperatively on many foundation projects. Even if the proposal is developed and processed with the assistance of the UCF Foundation, if the award has any of the classifications of a sponsored award as previously outlined, the award will be processed through the UCF ORC.

Is it true that if the sponsor says the award is a donation then it is processed as a gift?

No. Many sponsors use the term donation or gift or similar terms when making an award. The determination as to whether or not the award is a gift or a sponsored award is the overall status of the previously described classifications, restrictions, intents, activities, reporting requirements, etc., not the use of a specific term in an award letter.

How can it be a gift if reporting is required?

Reporting is an important aspect of all award types. Donors are entitled to know that their gift was spent for the intended purpose. The more detailed the reporting, both in terms of specificity and frequency, the more likely the award is not a gift, and instead a sponsored award. However, it is important to remember that reporting requirements alone are not determinative of the classification of external funds as a gift or sponsored award.

Is there a dollar threshold?

No. If external funding is a sponsored award, it must go through the ORC regardless of its dollar value.